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Message Text

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ACTION ACDA-12

INFO OCT-01 EUR-12 ISO-00 ACDE-00 CIAE-00 INR-10 IO-13
L-03 NSAE-00 NSC-05 EB-08 NRC-05 OES-07 SOE-02
DODE-00 DOE-15 SS-15 SP-02 CEQ-01 PM-05 AF-10
ARA-10 EA-10 NEA-10 /156 W
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R 241744Z MAR 78
FM AMEMBASSY MOSCOW
TO SECSTATE WASHDC 9547
INFO AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY VIENNA

C O N F I D E N T I A L SECTION 01 OF 02 MOSCOW 05671

USIAEA

E.O. 11652: GDS
TAGS: PARM, MNUC, UR, VN, TECH
SUBJECT: SOVIETS ON SRV ADHERENCE TO NPT

REF: (A) STATE 070120, (B) 77 MOSCOW 1862 (NOTAL)

1. EMBOFF CALLED ON COUNSELOR YURIY IVANOVICH USTYUGOV OF MFA'S INTERNATIONAL ORGANIZATIONS DEPARTMENT TO RAISE SUBJECT OF REF A. USTYUGOV STATED THAT THE SRV IS NOT A PARTY TO THE NPT AND WILL NOT BE UNTIL IT SO ANNOUNCES. HE DECLARED THE HOPE THAT THE SRV WILL BECOME A PARTY BUT REFUSED TO SPECULATE ON WHEN THAT WOULD COME ABOUT AND ALSO REFUSED TO GIVE ANY INDICATION THAT THE SOVIET UNION HAD OR WILL ENCOURAGE SRV ADHERENCE. WE DID NOT RAISE THE QUESTION OF COOPERATION, OF COURSE.
2. COMMENT: WE DO NOT EXCLUDE THE POSSIBILITY THAT
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THE SOVIETS MAY MENTION THE NPT QUESTION TO THE SRV ON THEIR OWN. HOWEVER, ON THE BASIS OF THIS CONVERSATION AND OF STANDARD SOVIET ATTITUDES REGARDING THE QUESTION OF PRESSURING "FRATERNAL SOCIALIST STATES," WE THINK THAT SOVIETS WILL BE UNWILLING TO COOPERATE WITH US IN ANY ATTEMPT TO URGE THE SRV TO JOIN THE NPT REGIME. GIVEN THE DELICATE SITUATION IN SEA AT THE MOMENT AND

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THE POTENTIAL FOR CHINESE INFLUENCE THERE, WE THINK THEY WILL BE UNWILLING TO APPLY PRESSURE -- LET ALONE JOIN US IN APPLYING PRESSURE -- ON THE SRV TO JOIN LEST NON-MEMBER CHINA BENEFIT FROM A NEGATIVE SRV RESPONSE. THIS SITUATION IS AKIN TO THE ONE REGARDING SOVIET ADHERENCE TO PROTOCOL I OF THE TREATY OF TLATELECO. WE WERE TOLD AUTHORITATIVELY LAST YEAR (REF B) THAT SOVIET RELATIONS WITH THE CUBANS TOOK PRECEDENCE OVER SOVIET INTEREST IN CUBAN ADHERENCE TO THE TREATY. IN THIS CASE THE USSR DOES HAVE MORE OF A POLITICAL COMMITMENT TO THE NPT THAN TO TLATELECO BUT, ON THE OTHER HAND, THE PRESENT INTERPLAY OF SOVIET-SRV-PRC RELATIONS SHOULD MAKE THE SOVIETS EVEN MORE CAUTIOUS WITH THE VIETNAMESE THAN THEY ARE WITH THE CUBANS.

3. THE SOVIETS ARE COMMITTED TO THE PRINCIPLE OF UNIVERSAL ADHERENCE TO THE NPT, BUT THEIR WILLINGNESS TO COOPERATE WITH US TO OBTAIN ADHERENCE OF RELUCTANT NON-PARTIES WILL BE DONE ON A CASE BY CASE BASIS. IN SOME INSTANCES THEY WILL BE WILLING TO APPLY PRESSURE, SUCH AS THEY HAVE DONE WITH FRANCE. IN OTHERS, AS WITH CUBA, THEY CLAIM TO HAVE AT LEAST RAISED THE SUBJECT OF ADHERENCE (REF B). IN OTHER CASES THEY PLEAD IMPOTENCE, AS WITH SOUTH AFRICA AND ISRAEL, AND TRY TO PLACE THE BURDEN FOR GAINING ADHERENCE ON THE U.S., BECAUSE WE HAVE CLOSE TIES WITH THE NON-PARTY, CONFIDENTIAL

OR BECAUSE WE ARE COOPERATING WITH IT IN A NUCLEAR PROGRAM. IT IS IRONIC, BUT NOT SURPRISING, THAT THE USSR IS PROBABLY UNWILLING TO ATTEMPT TO INFLUENCE THE SRV ON THIS MATTER, WHEN MOSCOW HAS SOUGHT TO INDUCE THE U.S. TO PRESSURE SOUTH AFRICA TO ADHERE TO THE NPT. SHOULD THE USSR AGAIN RAISE THE ISSUE OF SOUTH AFRICAN ADHERENCE WE SHOULD POINT OUT THE CASE OF THE SRV AND CUBA.

4. SOVIET COOPERATION WITH THE SRV IN ANY NUCLEAR DEVELOPMENT PROGRAM WILL NOT BE INHIBITED BY THE LATTER'S NON-ADHERENCE TO THE NPT. THE SOVIETS HAVE ALREADY COOPERATED WITH THE INDIANS TO THE EXTENT OF SELLING THEM HEAVY WATER FOR THEIR NUCLEAR REACTORS EVEN THOUGH INDIA IS NOT A NPT PARTY. THEY WILL UNDOUBTEDLY BE MOST WILLING TO WORK WITH THE SRV IF ONLY TO INSURE THAT THE PRC DOES NOT. TO BE CONSISTENT WITH THEIR CURRENT POLICY THE SOVIETS NEED ONLY INSIST THAT THE SRV AGREE TO IAEA SAFEGUARDS AGREEMENT. IF, IN FACT, THE SRV JOINS THE IAEA, THERE SHDULD BE NO FORMAL OBSTACLE TO THE CONCLUSION OF SUCH AN AGREEMENT.

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5. IN SUM WE BELIEVE THAT AN APPROACH TO THE SOVIETS ON COOPERATION IN OBTAINING ADHERENCE OF THE SRV OR OF RELUCTANT NON-PARTIES WOULD NOT BE SUCCESSFUL. HOWEVER, WHEN THE SOVIETS REQUEST US TO USE OUR INFLUENCE IN COUNTRIES LIKE ISRAEL AND SOUTH AFRICA TO SECURE ADHERENCE TO NPT, WE SHOULD POINT OUT TO THEM IN OUR REPLIES THAT WE ALSO EXPECT THEM TO USE THEIR INFLUENCE TO THIS END IN COUNTRIES LIKE THE SRV. IF WE CONSIDER IT USEFUL TO REPORT TO THE SOVIETS ON OUR EFFORTS TO SECURE ACCESSION, WE SHOULD ALSO REQUEST SOVIETS TO BRIEF US ON THEIR EFFORTS.

6. BIOGRAPHIC DATA. USTYUGOV SAID THAT HE IS A MEMBER OF A NEW SECTION OF THE INTERNATIONAL ORGANIZATIONS
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DEPARTMENT WHICH DEALS WITH NPT, IAEA, AND SSOD AMONG OTHER THINGS. THE SECTION IS HEADED BY GEORGIY FEDOROVICH KALINKIN, WHO IS CURRENTLY IN GENEVA FOR CTB TALKS. ALSO IN ATTENDANCE AT THIS MEETING WAS

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INFO OCT-01 EUR-12 ISO-00 CIAE-00 INR-10 IO-13 L-03
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FM AMEMBASSY MOSCOW
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INFO AMEMBASSY LONDON
AMEMBASSY PARIS
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C O N F I D E N T I A L SECTION 02 OF 02 MOSCOW 05671

-------CORRECTED COPY---(PREVIOUS SECTION TWO HAD MAJOR PART OF SECTION ONE AS STRAGLER

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SERGEY IVANOVICH KISLYAK, WHO SAID THAT HE IS A NUCLEAR ENGINEER BY TRAINING AND HAD BEEN RECRUITED SPECIFICALLY FOR WORK ON ATOMIC ENERGY MATTERS IN MFA. HE APPEARED TO BE IN HIS LATE THIRTIES. HE SAID THAT HE HAS BEEN IN THE MINISTRY FOR SEVEN MONTHS. HE SPEAKS EXCELLENT ENGLISH, HAVING FINISHED A TWO-AND-ONE-HALF YEAR COURSE IN ENGLISH BEFORE BEGINNING WORK IN THE I.O. DEPARTMENT. USTYUGOV APPEARED TO BE IN HIS EARLY FORTIES AND SPEAKS SOME ENGLISH. TOON

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